

interested persons. Comments received on or before the closing date will be carefully considered.

Comments received after that date will be given the same consideration if it is practical to do so, but assurance of consideration cannot be given except as to comments received on or before the closing date.

ATF will not recognize any material in comments as confidential. Comments may be disclosed to the public. Any material the commenter considers to be confidential or inappropriate for disclosure to the public should not be included in the comment. The name of the person submitting a comment is not exempt from disclosure.

Any interested person who desires an opportunity to comment orally at a public hearing should submit his or her request, in writing, to the Director within the 90-day comment period. The Director, however, reserves the right to determine, in light of all circumstances, whether a public hearing is necessary.

#### Disclosure

Copies of this notice and the written comments received will be available for public inspection during normal business hours at: ATF Public Reading Room, Room 6480, 650 Massachusetts Avenue, N.W., Washington, DC.

#### Drafting Information

The author of this document is Marsha D. Baker, Regulations Branch, Bureau of Alcohol, Tobacco and Firearms.

#### List of Subjects in 27 CFR Part 178

Administrative practice and procedure, Arms and ammunition, Authority delegations, Customs duties and inspections, Exports, Imports, Military personnel, Penalties, Reporting requirements, Research, Seizures and forfeitures, and Transportation.

#### Authority and Issuance

27 CFR Part 178—Commerce in Firearms and Ammunition is amended as follows:

**Paragraph 1.** The authority citation for 27 CFR Part 178 continues to read as follows:

**Authority:** 5 U.S.C. 552(a); 18 U.S.C. 847, 921–930; 44 U.S.C. 3504(h).

**Par. 2.** Section 178.103 is added to Subpart F to read as follows:

#### § 178.103 Posting of signs and written notification to purchasers of handguns.

(a) Each licensed importer, manufacturer, dealer, or collector who delivers a handgun to a nonlicensee shall provide such nonlicensee with

written notification as described in paragraph (b) of this section.

(b) The written notification required by paragraph (a) of this section shall state as follows:

(1) Federal law prohibits, except in certain limited circumstances, anyone under 18 years of age from knowingly possessing a handgun, or any person from transferring a handgun to a person under 18;

(2) A violation of the prohibition against transferring a handgun to a person under the age of 18 is, under certain circumstances, punishable by up to 10 years in prison;

(3) Handguns are a leading contributor to juvenile violence and fatalities; and

(4) Safely storing and locking handguns away from children can help ensure compliance with Federal law.

(c) This written notification shall be delivered to the nonlicensee on ATF I 5300.(xx), or in the alternative, the same written notification may be delivered to the nonlicensee on another type of written notification, e.g., a manufacturer's or importer's brochure accompanying the handgun, a manufacturer's or importer's operational manual accompanying the handgun, a sales receipt or invoice, or a label or sticker applied to the handgun package or container delivered to a nonlicensee. Any written notification delivered to a nonlicensee other than on ATF I 5300.(xx) shall be legible, clear, and conspicuous and shall be no smaller than 10-point type.

(d) Except as provided in paragraph (e) of this section, each licensed importer, manufacturer, or dealer who delivers a handgun to a nonlicensee shall display at its licensed premises (including temporary business locations at gun shows) a sign (ATF I 5300.(xx)), containing the written notification prescribed by paragraph (b) of this section. The sign shall be displayed where customers can readily see it. Licensed importers, manufacturers, and dealers will be provided with such signs by ATF. Replacement signs may be requested from the ATF Distribution Center, P.O. Box 5950, Springfield, Virginia 22150–5950.

(e) The sign required by paragraph (d) of this section need not be posted on the premises of any licensed importer, manufacturer, or dealer whose only dispositions of handguns to nonlicensees are to nonlicensees who do not appear at the licensed premises and the dispositions otherwise comply with the provisions of this part.

Signed: August 1, 1997.

**John W. Magaw,**  
Director.

Approved: August 11, 1997.

**John P. Simpson,**

Deputy Assistant Secretary (Regulatory, Tariff and Trade Enforcement).

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## DEPARTMENT OF THE TREASURY

### 31 CFR Part 103

RIN 1506–AA09, 1506–AA20

#### Financial Crimes Enforcement Network; Bank Secrecy Act Regulations; Money Services Businesses—Draft Forms; Open Working Meeting

**AGENCY:** Financial Crimes Enforcement Network, Treasury.

**ACTION:** Meeting on draft forms relating to proposed regulations.

**SUMMARY:** The Financial Crimes Enforcement Network (“FinCEN”) will hold a working meeting to give interested persons the opportunity to discuss with FinCEN officials issues regarding draft forms that will be used to implement the proposed Bank Secrecy Act regulations for money services businesses published on May 21, 1997.

**DATES:** September 3, 1997, 1:30 p.m. to 4:30 p.m.

**ADDRESSES:** Suite 200, 2070 Chain Bridge Road, Vienna, VA 22182–2536.

#### FOR FURTHER INFORMATION CONTACT:

*Legal or Technical:* Charles Klingman, Financial Institutions Policy Specialist, FinCEN, at (703) 905–3602.

*Attendance:* Camille Steele, at (703) 905–3819, or Karen Robb, at (703) 905–3770.

*General:* FinCEN's Information telephone line, at (703) 905–3848, or [www.ustreas.gov/treasury/bureaus/fincen](http://www.ustreas.gov/treasury/bureaus/fincen) (“What's New” section).

**SUPPLEMENTARY INFORMATION:** On May 21, 1997, FinCEN issued three proposed regulations relating to the treatment of money services businesses under the Bank Secrecy Act. The first proposed regulation (62 FR 27890) would define money services businesses and require the businesses to register with the Department of the Treasury and to maintain a current list of their agents. The second proposed regulation (62 FR 27900) would require money transmitters, and issuers, sellers, and redeemers, of money orders and traveler's checks, to report suspicious

transactions involving at least \$500 in funds or other assets. The third proposed regulation (62 FR 27909) would require money transmitters and their agents to report and retain records of transactions in currency or monetary instruments of at least \$750 in connection with the transmission or other transfer of funds to any person outside the United States, and to verify the identity of senders of such transmissions or transfers.

On July 8, 1997, FinCEN announced that it would hold four working meetings to give interested persons the opportunity to discuss with FinCEN officials issues arising under the proposed regulations (62 FR 36475). The meetings addressed issues relating to (1) the definition and registration of money services businesses (July 21, 1997, Vienna, VA), (2) money transmitters (July 28, 1997, New York, NY), (3) stored value products (August 1, 1997, San Jose, CA), and (4) issuers, sellers, and redeemers of money orders or traveler's checks (August 15, 1997, Chicago, IL). At those meetings, FinCEN distributed draft copies of the forms that will be used to implement the proposed regulations.

FinCEN is announcing today a meeting on September 3, 1997 to discuss issues relating to the draft forms for (1) registration of money services businesses, (2) suspicious transaction reporting by money transmitters and issuers, sellers, and redeemers, of money orders and traveler's checks, and (3) currency transaction reporting by money transmitters of \$750 or more outside the United States.

Copies of the draft forms will be available at the meeting. Persons wishing to obtain copies of the draft forms in advance of the meeting should call the number listed under the heading *Attendance* in the **FOR FURTHER INFORMATION CONTACT** section of this notice. The draft forms are for discussion only; therefore, money services businesses should not file these draft forms.

The meeting is not intended as a substitute for the Paperwork Reduction Act notices that will be published regarding the forms. Rather, the meeting is intended to help make the comment process on the draft forms as productive as possible by providing a forum between the industry and FinCEN concerning issues relating to the forms. The meeting will be open to the public and will be recorded. A transcript of the meeting will be available for public inspection and copying; prepared statements will be accepted for inclusion in the record. Accordingly, oral or written material not intended to

be disclosed to the public should not be raised at the meeting.

Persons wishing to attend or to participate in the meeting should inform either Camille Steele or Karen Robb as listed under the **FOR FURTHER INFORMATION CONTACT** section.

Dated August 21, 1997.

**Joseph M. Myers,**

*Federal Register Liaison Officer, Financial Crimes Enforcement Network.*

[FR Doc. 97-22759 Filed 8-26-97; 8:45 am]

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## POSTAL SERVICE

### 39 CFR Part 111

#### Delivery of Mail to a Commercial Mail Receiving Agency

**AGENCY:** Postal Service.

**ACTION:** Notice of proposed rule with request for comments.

**SUMMARY:** The purpose of this proposal is to amend section D042.2.5 through D042.2.7 of the Domestic Mail Manual to update and clarify procedures for delivery of an addressee's mail to a Commercial Mail Receiving Agency (CMRA). The proposal provides procedures for registration to act as a CMRA; an addressee to request mail delivery to a CMRA; and in delivery of the mail to a CMRA.

**DATES:** Comments must be received on or before September 26, 1997.

**ADDRESSES:** Written comments should be mailed to Manager, Delivery, Operations Support, U.S. Postal Service, 475 L'Enfant Plaza SW Room 7142, Washington, DC 20260-2802. Copies of all written comments will be available for inspection and photocopying between 9:00 a.m. and 4:00 p.m., Monday through Friday, at the above address.

**FOR FURTHER INFORMATION CONTACT:** Roy E. Gamble, (202) 268-3197.

**SUPPLEMENTARY INFORMATION:** An appropriate amendment to 39 CFR 111.3 to reflect these changes will be published if the proposal is adopted. The proposal to amend sections D042.2.5 through D042.2.7 of the Domestic Mail Manual is in response to a need to clarify and revise current rules to safeguard the mails. Recent audits indicate that many CMRAs are not in full compliance with current requirements to properly safeguard the mails.

Security of the mails is the issue most important to all customers. Audits and follow-up reviews indicate a need for easy-to-understand rules that receive

consistent interpretation to satisfy the different needs and requirements of both the sender and the addressee customer. In some instances, it appears that CMRAs are not aware of or do not fully understand, the current rules. Accordingly, this proposal seeks to clarify and update and adds some new requirements to existing rules. In many instances, these requirements are similar to those for obtaining post office box service.

The proposed requirements are sensitive to the addressee customer's needs and protective of the sender customer's requirement for a secure mail stream. The proposed rules will require Postal Service employees to monitor and enforce compliance. The requirements also emphasize to CMRAs the need for mail security and the consequences of noncompliance.

Summary of proposed changes. Section D042.2.5 confirms the addressee's right to request delivery to a CMRA and provides procedures for a person to establish a commercial mail receiving agency.

Section D042.2.5(b) requires CMRAs to complete and submit Form 1583-A to the postmaster (or designee) to register as a CMRA. The Form 1583-A is a new form that provides a standard vehicle for registration. It also requires the CMRA owner or manager to furnish valid identification to register.

Section D042.2.5(c) requires the postmaster to verify the identity and witness the signature of the CMRA owner or manager. The CMRA owner or manager must also sign the form acknowledging receipt of DMM regulations relevant to the operation of a CMRA.

Section D042.2.5(d) confirms the current policy that CMRAs may not accept accountable mail from their customers for mailing.

Proposed section D042.2.6 clarifies procedures for addressees to request delivery to a CMRA and requirements for delivery of mail to a CMRA, consistent with current rules.

Section D042.2.6(a) requires the addressee and the CMRA to complete Form 1583, and clarifies the type of identification that the addressee must present and the CMRA's responsibility to witness the addressee's signature. This section also requires the CMRA to verify the identity of the addressee and to write the CMRA actual delivery address designation assigned to the addressee in block 3 on Form 1583. This proposal prevents mail delivery to a CMRA without verifiable consent of the actual addressee and reflects current practices to confirm that identification belongs to the person presenting it.