

Office, are located in Cochise, Gila, Pima, Pinal, and Santa Cruz Counties, Arizona. This planning activity encompasses approximately 465,000 acres of public land. The plan will fulfill the needs and obligations set forth by the National Environmental Policy Act (NEPA), the Federal Land Policy and Management Act (FLPMA), and BLM management policies. The BLM will work collaboratively with interested parties to identify the management decisions that are best suited to local, regional, and national needs and concerns. Interested governmental entities will be given the opportunity to request Cooperating Agency status in the planning process.

The purpose of the public scoping process is to determine relevant issues that will influence the scope of the environmental analysis and RMP/EIS alternatives. These issues also guide the planning process. Comments on issues and planning criteria can be submitted in writing to the BLM at any public scoping meetings, or they may be mailed to the BLM at the address listed above.

The changing needs and interests of the public necessitate a revision to the existing Safford District and Phoenix RMPs for this area. Preliminary issues and management concerns have been identified by BLM personnel, other agencies, and in meetings with individuals and user groups. The major issue themes that will be addressed in the plan effort include: (1) Protecting and sustaining cultural and natural resources; (2) accommodating public demands for resources and providing for appropriate uses; and, (3) providing direct community services. After gathering public comments on what issues the plan should address, the suggested issues will be placed in one of three categories.

1. Issues to be resolved in the plan.
2. Issues resolved through policy or administrative action.
3. Issues beyond the scope of this plan.

In addition to these major issues, a number of management questions and concerns will be addressed in the plan. The public is encouraged to help identify these questions and concerns during the scoping phase.

An interdisciplinary approach will be used to develop the plan in order to consider the variety of resource issues and concerns identified. Disciplines involved in the planning process will include specialists with expertise in rangeland management, minerals and geology, outdoor recreation, archaeology, paleontology, wildlife and

fisheries, threatened and endangered species, wilderness, lands and realty, hydrology, soils, interpretation and education, sociology and economics.

**Joanie Losacco,**

*Acting Arizona State Director.*

[FR Doc. 05-17505 Filed 9-1-05; 8:45 am]

**BILLING CODE 4310-32-P**

## DEPARTMENT OF THE INTERIOR

### Bureau of Land Management

[CO-200-1220-DU]

#### Final Supplementary Rules Regarding Operation of Motorized Vehicles and Bicycles and Closure of Public Lands to Recreational Target Shooting

**AGENCY:** Bureau of Land Management; Royal Gorge Field Office, Interior.

**ACTION:** Notice of final supplementary rules for public lands within El Paso, Fremont, Park and Teller Counties, Colorado.

**SUMMARY:** The Bureau of Land Management (BLM)'s Royal Gorge Field Office is implementing supplementary rules. These supplementary rules implement three decisions from the Gold Belt Travel Management Plan, approved August 18, 2004. The rules apply to the public lands within the Gold Belt Travel Management Plan area under the management of the Royal Gorge Field Office, in El Paso, Fremont, Park, and Teller Counties, Colorado. The rules are needed in order to protect the area's natural resources and provide for public health and safety.

**DATES:** The rules are effective October 3, 2005.

**ADDRESSES:** You may send inquiries or suggestions to the Bureau of Land Management, Royal Gorge Field Office, 3170 East Main Street, Cañon City, Colorado 81212.

**FOR FURTHER INFORMATION CONTACT:** Roy L. Masinton, Field Manager, or Leah Quesenberry, Outdoor Recreation Planner, Royal Gorge Field Office, 3170 East Main Street, Cañon City, Colorado 81212, telephone 719-269-8500.

Individuals who use a telecommunications device for the deaf (TDD) may contact them individually through the Federal Information Relay Service at 1-800/877-8339, 24 hours a day, seven days a week.

I. Background

II. Discussion of the Supplementary Rules

III. Procedural Matters

#### I. Background

A "Notice of Intent To Prepare the Gold Belt Travel Management Plan

(TMP) and Amend the Royal Gorge Resource Management Plan" was announced in the **Federal Register** on June 18, 2002 (67 FR 41442). The completion of the Gold Belt Travel Management Plan Environmental Assessment led to a 30-day public comment period, starting on January 15, 2004. Following analysis of the public comments, a decision on the Gold Belt TMP was issued on August 18, 2004. The decision restricts Off-Highway Vehicle use to designated roads and trails in the TMP area and provides for the supplementary rules.

#### II. Discussion of Supplementary Rules

These supplementary rules apply to the public lands within the Gold Belt Travel Management Plan area. This area consists of 138,600 acres of public lands within El Paso, Fremont, Park, and Teller Counties, Colorado, in the following described townships:

##### Colorado, Sixth Principal Meridian

T. 15 S., R. 70 W. through 72 W.

T. 16 S., R. 68 W. through 72 W.

T. 17 S., R. 68 W. through 72 W.

T. 18 S., R. 68 W. through 71 W.

These supplementary rules implement three decisions from the Gold Belt Travel Management Plan, approved August 18, 2004. They include:

(1) A supplementary rule limiting motorized travel for parking, camping, and retrieving game to a maximum of 100 feet from designated roads and trails in the Gold Belt Travel Management Plan area (138,600 acres of public lands).

(2) A supplementary rule restricting mountain bikes to designated roads and trails in the Gold Belt Travel Management Plan area (138,600 acres of public lands).

(3) The closure of approximately 13,200 acres of public lands to recreational target shooting in the following areas: Garden Park Fossil Area (3,000 acres), the Shelf Road campgrounds and climbing area (2,900 acres), a one-quarter mile wide corridor along Phantom Canyon Road (4,200 acres), and Penrose Commons (3,100 acres). Licensed hunters in legitimate pursuit of game during the proper season with appropriate firearms, as defined by the Colorado Division of Wildlife, are exempt from this closure.

BLM has determined that these rules are necessary to prevent damage to public lands and natural resources, reduce user conflicts, protect public safety, and reduce vandalism to public and private property.

The proposed supplementary rules were published in the **Federal Register**

on March 8, 2005 (70 FR 11264). We received no comments on the proposed supplementary rules, and therefore publish them unchanged as final supplementary rules. The supplementary rules were also inadvertently published in the **Federal Register** on April 20, 2005 (70 FR 20591). The supplementary rules are being published and implemented under the authority of 43 CFR 8341.1, 8364.1, and 8365.1–6. This notice, with detailed maps, will be posted at the Royal Gorge Field Office.

### III. Procedural Matters

#### *Executive Order 12866, Regulatory Planning and Review*

These supplementary rules are not a significant regulatory action and are not subject to review by Office of Management and Budget under Executive Order 12866. These supplementary rules will not have an effect of \$100 million or more on the economy. They will not adversely affect in a material way the economy, productivity, competition, jobs, the environment, public health or safety, or state, local, or tribal governments or communities. These supplementary rules will not create a serious inconsistency or otherwise interfere with an action taken or planned by another agency. These supplementary rules do not alter the budgetary effects of entitlements, grants, user fees, or loan programs or the rights or obligations of their recipients; nor do they raise novel legal or policy issues. They merely impose limitations on certain recreational activities on certain public lands to protect natural resources and human health and safety.

#### *National Environmental Policy Act*

BLM prepared an environmental assessment (EA) in support of the Gold Belt Travel Management Plan and found that the supplementary rules implementing the plan decisions would not constitute a major Federal action significantly affecting the quality of the human environment under section 102(2)(C) of the National Environmental Policy Act of 1969 (NEPA), 42 U.S.C. 4332(2)(C). A detailed statement under NEPA is not required. BLM has placed the EA, Finding of No Significant Impact (FONSI), and Decision Record on file in the BLM Administrative Record at the address specified in the **ADDRESSES** section.

#### *Regulatory Flexibility Act*

Congress enacted the Regulatory Flexibility Act of 1980 (RFA), as amended, 5 U.S.C. 601–612, to ensure

that Government regulations do not unnecessarily or disproportionately burden small entities. The RFA requires a regulatory flexibility analysis if a rule would have a significant economic impact, either detrimental or beneficial, on a substantial number of small entities. These supplementary rules should have no effect on business entities of whatever size. They merely would impose reasonable restrictions on certain recreational activities on certain public lands to protect natural resources and the environment, and human health and safety. Therefore, BLM has determined under the RFA that these rules would not have a significant economic impact on a substantial number of small entities.

#### *Small Business Regulatory Enforcement Fairness Act (SBREFA)*

These supplementary rules are not a “major rule” as defined at 5 U.S.C. 804(2). They would not result in an effect on the economy of \$100 million or more, in an increase in costs or prices, or in significant adverse effects on competition, employment, investment, productivity, innovation, or on the ability of United States-based enterprises to compete with foreign-based enterprises in domestic and export markets. They would merely impose reasonable restrictions on certain recreational activities on certain public lands to protect natural resources and the environment, and human health and safety.

#### *Unfunded Mandates Reform Act*

These supplementary rules do not impose an unfunded mandate on state, local, or tribal governments or the private sector of more than \$100 million per year; nor do these supplementary rules have a significant or unique effect on state, local, or tribal governments or the private sector. They would merely impose reasonable restrictions on certain recreational activities on certain public lands to protect natural resources and the environment, and human health and safety. Therefore, BLM is not required to prepare a statement containing the information required by the Unfunded Mandates Reform Act (2 U.S.C. 1531 *et seq.*).

#### *Executive Order 12630, Governmental Actions and Interference With Constitutionally Protected Property Rights (Takings)*

The supplementary rules do not represent a government action capable of interfering with constitutionally protected property rights. The reasonable restrictions that would be imposed by these supplementary rules

would not deprive anyone of property or interfere with anyone's property rights. Therefore, the Department of the Interior has determined that these supplementary rules would not cause a taking of private property or require further discussion of takings implications under this Executive Order.

#### *Executive Order 13132, Federalism*

The supplementary rules will not have a substantial direct effect on the states, on the relationship between the national government and the states, or on the distribution of power and responsibilities among the various levels of government. Government vehicles are expressly excluded from the effect of the vehicle restrictions. The shooting restrictions in these supplementary rules do not apply to hunting with a state hunting license. Therefore, in accordance with Executive Order 13132, BLM has determined that these supplementary rules do not have sufficient Federalism implications to warrant preparation of a Federalism Assessment.

#### *Executive Order 12988, Civil Justice Reform*

Under Executive Order 12988, the Office of the Solicitor has determined that these supplementary rules would not unduly burden the judicial system and that they meet the requirements of sections 3(a) and 3(b) (2) of the Order.

#### *Executive Order 13175, Consultation and Coordination With Indian Tribal Governments*

In accordance with Executive Order 13175, we have found that these supplementary rules do not include policies that have tribal implications. Formal consultation with 16 tribes was completed for the Gold Belt Travel Management Plan.

#### *Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use*

In accordance with Executive Order 13211, BLM has determined that the supplementary rules will not have substantial direct effects on energy supply, distribution or use, including any shortfall in supply or price increase. The restrictions on vehicle use should have no substantial effect on fuel consumption, and no other provision in the supplementary rules has any relationship to energy supply, distribution, or use.

*Paperwork Reduction Act*

These supplementary rules do not contain information collection requirements that the Office of Management and Budget must approve under the Paperwork Reduction Act of 1995, 44 U.S.C. 3501 *et seq.*

*Author*

The principal author of these supplementary rules is Leah Quesenberry, Outdoor Recreation Planner, Royal Gorge Field Office, Bureau of Land Management.

**Supplementary Rules for the Gold Belt Travel Management Plan Area**

Under 43 CFR 8341.1, 8364.1, and 8365.1–6, the Bureau of Land Management will enforce the following rules on the public lands within the Gold Belt Travel Management Plan area, Royal Gorge Field Office, Colorado. You must follow these rules:

**Rules**

1. In the Gold Belt Travel Management Plan area (138,600 acres of public land)—

a. You must not park a motorized vehicle farther than 100 feet from a designated road or trail;

b. You must not use a motorized vehicle for camping more than 100 feet from a designated road or trail;

c. You must not use a motorized vehicle for retrieving game more than 100 feet from a designated road and trail.

2. You must not ride mountain bikes other than on designated roads and trails on public lands in the Gold Belt Travel Management Plan area.

3. You must not engage in recreational target shooting on public lands in the following areas: Garden Park Fossil Area (3,000 acres), the Shelf Road campgrounds and climbing area (2,900 acres), a one-quarter mile wide corridor along Phantom Canyon Road (4,200 acres), and Penrose Commons (3,100 acres).

**Exceptions**

These supplementary rules do not apply to emergency, law enforcement, and Federal or other government vehicles while being used for official or other emergency purposes, or to any other vehicle use that is expressly authorized or otherwise officially approved by BLM. The prohibition of target shooting in rule 3 has no effect on hunting by licensed hunters in legitimate pursuit of game during the proper season with appropriate firearms, as defined by the Colorado Division of Wildlife.

**Penalties**

Under section 303(a) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1733(a)) and 43 CFR 8360.0–7 if you violate any of these supplementary rules on public lands within the boundaries established in the rules, you may be tried before a United States Magistrate and fined no more than \$1,000 or imprisoned for no more than 12 months, or both. Such violations may also be subject to the enhanced fines provided for by 18 U.S.C. 3571.

**Ron Wenker,**

*State Director, Colorado State Office.*

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**DEPARTMENT OF THE INTERIOR****Bureau of Land Management**

**[AZ–411–1232–FH]**

**Floating Permit To Change at Gila Box Riparian National Conservation Area**

**AGENCY:** Bureau of Land Management, Interior.

**ACTION:** Change the permit required for floating the Gila River from a Recreation Use Permit to a Special Recreation Permit.

**SUMMARY:** The Federal Lands Recreation Enhancement Act (FLREA) requires that the Bureau of Land Management (BLM) change its fee collection at the Gila Box Riparian National Conservation Area (RNCA) from Recreation Use Permits to Special Recreation Permits. This change will only affect the Gila River floatboat put-in facility along the Gila River. The fee remains the same.

**DATES:** This change becomes effective immediately upon termination of the required 30-day public notification process following publication of this Notice.

**FOR FURTHER INFORMATION CONTACT:** Jeff Wilbanks, BLM Safford Field Office, 711 14th Avenue, Safford, AZ 85546; call (928) 348–4573; or e-mail [Jeff\\_Wilbanks@blm.gov](mailto:Jeff_Wilbanks@blm.gov).

**SUPPLEMENTARY INFORMATION:** Congress passed the FLREA in 2004 as Public Law 108–447.

Dated: July 7, 2005.

**Bonnie Winslow,**

*Acting Field Manager.*

[FR Doc. 05–17506 Filed 9–1–05; 8:45 am]

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**DEPARTMENT OF THE INTERIOR****Bureau of Land Management**

**[UT–020–1220–MA]**

**Establishment of Special Recreation Management Special Recreation Permit Fee Area, and Interim Final Supplementary Rules on Public Lands Within the Knolls Special Recreation Management Area Managed by the Salt Lake Field Office, UT**

**AGENCY:** Bureau of Land Management, Interior.

**ACTION:** Establishment of Special Recreation Management Special Recreation Permit Fee Area, and Interim Final Supplementary Rules with request for comments.

**SUMMARY:** In accordance with the Knolls Recreation Area Management Plan, the Bureau of Land Management (BLM), Salt Lake Field Office, is establishing a special recreation permit fee area, and issuing interim final supplementary rules and requesting comments. These interim final supplementary rules will apply to public lands within the Knolls Special Recreation Management Area (SRMA) and will be effective until the publication of a final supplementary rule. The BLM has determined these interim final supplementary rules are necessary to enhance the safety of visitors, protect natural resources, improve recreation opportunities, and protect public health.

**DATES:** The interim final supplementary rules are effective September 2, 2005. We invite comments until November 1, 2005.

**ADDRESSES:** Mail or hand deliver all comments concerning the interim final supplementary rules to the Bureau of Land Management, Salt Lake Field Office, 2370 S. 2300 W. Salt Lake City, Utah 84119 or e-mail comments to [Mail\\_UT-Salt\\_Lake@ut.blm.gov](mailto:Mail_UT-Salt_Lake@ut.blm.gov).

**FOR FURTHER INFORMATION CONTACT:** Mandy Rigby, Outdoor Recreation Planner, 2370 S. 2300 W. Salt Lake City, Utah 84119, 801–977–4300.

**SUPPLEMENTARY INFORMATION:****I. Public Comment Procedures**

Written comments on the interim final supplementary rules should be specific, confined to issues pertinent to the interim final supplementary rules, and should explain the reason for any recommended change. Where possible, comments should reference the specific section or paragraph of the proposal which the comment is addressing. BLM may not necessarily consider or include in the Administrative Record for the