

**PART 2—RESOURCE PROTECTION,  
PUBLIC USE AND RECREATION**

■ 1. The authority citation for Part 2 continues to read as follows:

Authority: 16 U.S.C. 1, 3, 9a, 462(k).

■ 2. In § 2.51 revise the introductory text of paragraph (f) to read as follows:

**§ 2.51 Demonstrations.**

\* \* \* \* \*

(f) *Processing the application.* The superintendent must issue a permit or a written denial within ten days of receiving a complete and fully executed application. A permit will be approved unless:

\* \* \* \* \*

■ 3. In § 2.52 revise paragraph (b)(1)(i), paragraph (b)(4), and the introductory text of paragraph (e) to read as follows:

**§ 2.52 Sale or distribution of printed matter.**

\* \* \* \* \*

(b) \* \* \*

(1) \* \* \*

(i) None of the reasons for denying a permit that are set out in paragraph (e) of this section are present;

\* \* \* \* \*

(4) In the event that two or more groups taking advantage of the small group permit exception seek to use the same designated available area at the same time, and the area cannot reasonably accommodate multiple occupancy, the superintendent will, whenever possible, direct the later arriving group to relocate to another nearby designated available area.

\* \* \* \* \*

(e) *Processing the application.* The superintendent must issue a permit or a written denial within ten days of receiving a complete and fully executed application. A permit will be approved unless:

\* \* \* \* \*

Dated: June 12, 2013.

**Michael J. Bean,**

*Acting Principal Deputy Assistant Secretary for Fish and Wildlife and Parks.*

[FR Doc. 2013-15005 Filed 6-21-13; 8:45 am]

**BILLING CODE 4312-EJ-P**

**ENVIRONMENTAL PROTECTION  
AGENCY****40 CFR Part 52**

[Docket No. EPA-R02-OAR-2012-0889;  
FRL-9826-9]

**Adequacy Status of the Submitted  
2009 and 2025 PM<sub>2.5</sub> Motor Vehicle  
Emission Budgets for Transportation  
Conformity Purposes for New Jersey**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Notice of adequacy.

**SUMMARY:** In this action, EPA is notifying the public that we have found that the motor vehicle emissions budgets for PM<sub>2.5</sub> and NO<sub>x</sub> in the submitted maintenance plans for the New Jersey portions of the New York-Northern New Jersey-Long Island, NY-NJ-CT, and Philadelphia-Wilmington, PA-NJ-DE, PM<sub>2.5</sub> nonattainment areas to be adequate for transportation conformity purposes. The transportation conformity rule requires that the EPA conduct a public process and make an affirmative decision on the adequacy of budgets before they can be used by metropolitan planning organizations in conformity determinations. As a result of our finding, two metropolitan planning organizations in New Jersey (the North Jersey Transportation Planning Authority and the Delaware Valley Regional Planning Commission) must use the new 2009 and 2025 PM<sub>2.5</sub> budgets for future transportation conformity determinations.

**DATES:** This finding is effective July 9, 2013.

**FOR FURTHER INFORMATION CONTACT:** Matt Laurita, Air Programs Branch, Environmental Protection Agency—Region 2, 290 Broadway, 25th Floor, New York, New York 10007-1866, (212) 637-3895, [laurita.matthew@epa.gov](mailto:laurita.matthew@epa.gov).

The finding and the response to comments will be available at EPA's conformity Web site: <http://www.epa.gov/otaq/stateresources/transconf/adequacy.htm>.

**SUPPLEMENTARY INFORMATION:****Background**

On December 26, 2012, New Jersey submitted redesignation requests and maintenance plans to EPA for both the New York-Northern New Jersey-Long Island, NY-NJ-CT (Northern New Jersey), and Philadelphia-Wilmington, PA-NJ-DE (Southern New Jersey), PM<sub>2.5</sub> nonattainment areas. The purpose of New Jersey's submittal was to request a redesignation to attainment for both the 1997 and 2006 PM<sub>2.5</sub> National Ambient

Air Quality Standards (NAAQS) and submit a state implementation plan to provide for maintenance of the standard for the first ten years of a 20-year maintenance period. New Jersey's request was pursuant to EPA's findings that the Northern New Jersey area had attained the 1997 (75 FR 69589) and 2006 (77 FR 76867) PM<sub>2.5</sub> NAAQS, and that the Southern New Jersey area had attained the 1997 (77 FR 28782) and 2006 (78 FR 882) PM<sub>2.5</sub> NAAQS, based on ambient air quality monitoring data. New Jersey's submittal included motor vehicle emissions budgets ("budgets") for 2009 and 2025 for use by the State's metropolitan planning organizations in making transportation conformity determinations. On September 12, 2012, EPA posted the availability of the budgets on our Web site for the purpose of soliciting public comments. The comment period closed on October 12, 2012, and we received no comments.

New Jersey developed these budgets, as required, for the last year of its maintenance plan, 2025, and an additional year, 2009, for the purpose of establishing budgets for the near-term based on EPA's MOVES model. Previously established and approved budgets had been based on MOBILE6.2. New Jersey also determined that budgets based on annual emissions of direct PM<sub>2.5</sub> and NO<sub>x</sub>, a precursor, are appropriate for the 2006 daily standard because exceedences of the standard were not isolated to one particular season; therefore, the budgets being found adequate today will be used by transportation agencies to meet conformity requirements for both the annual and daily standards.

The 2009 budgets were developed without an accompanying full emissions inventory. EPA believes that this approach is approvable and is consistent with attainment and maintenance of both the 1997 and 2006 PM<sub>2.5</sub> standards because of our earlier determinations that both the Northern New Jersey and Southern New Jersey PM<sub>2.5</sub> nonattainment areas had attained the standards based on monitored air quality that included the year 2009.

The budgets for 2025 reflect the total on-road emissions for 2025, plus an allocation from the available NO<sub>x</sub> and PM<sub>2.5</sub> safety margins. Under 40 CFR 93.101, the term "safety margin" is the difference between the attainment level (from all sources) and the projected level of emissions (from all sources) in the maintenance plan. The safety margin can be allocated to the transportation sector; however, the total emissions must remain below the attainment level. New Jersey chose to add 8% of the available safety margin to

both the PM<sub>2.5</sub> and NO<sub>x</sub> budgets for 2025 for both the Northern New Jersey and Southern New Jersey nonattainment areas. The NO<sub>x</sub> and PM<sub>2.5</sub> budgets and safety margin allocations were developed in consultation with the transportation partners and were added to accommodate expected future improvements to MOVES model inputs and methodologies.

In the submittal, the State has also established “sub-area budgets” for the two metropolitan planning organizations (MPO) within the Northern New Jersey nonattainment area: the North Jersey Transportation Planning Authority (NJTPA) and the Delaware Valley Regional Planning Commission (DVRPC). These sub-area budgets allow each MPO to work independently to demonstrate conformity by meeting its own PM<sub>2.5</sub> and NO<sub>x</sub> budgets. Each MPO must still verify, however, that the other MPO currently has a conforming long range transportation plan and transportation improvement program (TIP) prior to making a new plan or TIP conformity determination. The budgets for both the Northern New Jersey and Southern New Jersey areas are defined in Tables 1 and 2 below.

#### Adequacy Process

Transportation conformity is required by section 176(c) of the Clean Air Act. EPA’s conformity rule requires that transportation plans, programs, and projects conform to SIPs and establishes the criteria and procedures for determining whether or not they conform. Conformity to a SIP means that transportation activities will not produce new air quality violations, worsen existing violations, or delay timely attainment of the National Ambient Air Quality Standards.

The criteria by which we determine whether a SIP’s motor vehicle emission budgets are adequate for conformity purposes are outlined in 40 CFR 93.118(e)(4). Please note that an adequacy review is separate from EPA’s completeness review, and it also should not be used to prejudge EPA’s ultimate approval of the SIP. Even if we find a budget adequate, the SIP could later be disapproved.

We have described our process for determining the adequacy of submitted SIP budgets in 40 CFR 93.118(f). We have followed this rule in making our adequacy determination. The motor vehicle emissions budgets being found adequate today are listed in Tables 1 and 2 and include direct PM<sub>2.5</sub> and its precursor, NO<sub>x</sub>. EPA’s finding will also be announced on EPA’s conformity Web site: <http://www.epa.gov/otaq/stateresources/transconf/adequacy.htm>.

#### EPA Review

EPA’s adequacy review of New Jersey’s submitted budgets indicates that the budgets meet the adequacy criteria set forth by 40 CFR 93.118(e)(4), as follows:

(i) *The submitted control strategy implementation plan revision or maintenance plan was endorsed by the Governor (or his or her designee) and was subject to a State public hearing:* The SIP revision was submitted to EPA by the Commissioner of the New Jersey Department of Environmental Protection, who is the Governor’s designee.

(ii) *Before the control strategy implementation plan or maintenance plan was submitted to EPA, consultation among federal, State, and local agencies occurred; full implementation plan documentation was provided to EPA; and EPA’s stated concerns, if any, were addressed:* New Jersey conducted an interagency consultation process involving EPA and USDOT, the New Jersey Department of Transportation and affected MPOs. All comments and concerns were addressed prior to the final submittal.

(iii) *The motor vehicle emissions budget(s) is clearly identified and precisely quantified:* The budgets were clearly identified and quantified and are presented here in Tables 1 and 2.

(iv) *The motor vehicle emissions budget(s), when considered together with all other emissions sources, is consistent with applicable requirements for maintenance:* Both the 2009 and 2025 budgets are less than the on-road mobile source inventory for 2007 that was shown to be consistent with attainment of the standards. In addition, the 2009 budgets are for a year in which EPA has determined that New Jersey

attained the applicable air quality standards and are therefore consistent with maintenance of the respective standards.

(v) *The motor vehicle emissions budget(s) is consistent with and clearly related to the emissions inventory and the control measures in the submitted control strategy implementation plan revision or maintenance plan:* The budgets were developed from the on-road mobile source inventories, including all applicable state and Federal control measures. Inputs related to inspection and maintenance and fuels are consistent with New Jersey’s Federally-approved control programs.

(vi) *Revisions to previously submitted control strategy implementation plans or maintenance plans explain and document any changes to previously submitted budgets and control measures; impacts on point and area source emissions; any changes to established safety margins (see § 93.101 for definition); and reasons for the changes (including the basis for any changes related to emission factors or estimates of vehicle miles traveled):* The submitted maintenance plan establishes new 2009 and 2025 budgets to ensure continued maintenance of the standards; therefore, this is not applicable.

#### Adequacy Finding

Today’s action is simply an announcement of a finding that we have already made. EPA Region 2 sent a letter to New Jersey on May 14, 2013, stating that the 2009 and 2025 motor vehicle emissions budgets in New Jersey’s SIPs for both the Northern New Jersey and Southern New Jersey PM<sub>2.5</sub> nonattainment areas are adequate because they are consistent with the required maintenance demonstration. In our letter we noted that there are existing approved and adequate budgets for 2009, but that the 2009 budgets contained in the submitted maintenance plans will be the most recent budgets in place to satisfy the latest Clean Air Act requirement and therefore will be the applicable 2009 budgets to be used in future transportation conformity determinations for analysis years prior to 2025.

TABLE 1—2009 PM<sub>2.5</sub> MOTOR VEHICLE EMISSIONS BUDGETS FOR NEW JERSEY  
[Tons per year]

Metropolitan planning organization	Direct PM <sub>2.5</sub>	NO <sub>x</sub>
North Jersey Transportation Planning Authority .....	2,736	67,272
Delaware Valley Regional Planning Commission (Mercer County only) .....	224	5,835
Delaware Valley Regional Planning Commission (Burlington, Camden, and Gloucester Counties) .....	680	18,254

TABLE 2—2025 PM<sub>2.5</sub> MOTOR VEHICLE EMISSIONS BUDGETS FOR NEW JERSEY  
[Tons per year]

Metropolitan planning organization	Direct PM <sub>2.5</sub>	NO <sub>x</sub>
North Jersey Transportation Planning Authority .....	1,509	25,437
Delaware Valley Regional Planning Commission (Mercer County only) .....	119	2,551
Delaware Valley Regional Planning Commission (Burlington, Camden, and Gloucester Counties) .....	363	8,003

#### List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen dioxide, Particulate matter, Reporting and recordkeeping requirements.

**Authority:** 42 U.S.C. 7401–7671q.

**Dated:** June 10, 2013.

**Judith A. Enck,**

*Regional Administrator, Region 2.*

[FR Doc. 2013–14908 Filed 6–21–13; 8:45 am]

**BILLING CODE 6560–50–P**

#### ENVIRONMENTAL PROTECTION AGENCY

#### 40 CFR Part 52

[EPA–R09–OAR–2013–0384; FRL–9826–3]

#### Interim Final Determination To Defer Sanctions; California; South Coast Air Quality Management District

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Interim final rule.

**SUMMARY:** EPA is making an interim final determination to defer the imposition of sanctions based on a proposed approval of revisions to the South Coast Air Quality Management District's (SCAQMD) portion of the California State Implementation Plan (SIP) published elsewhere in this **Federal Register**. The revisions concern the Clean Air Act (CAA) contingency measure requirement for the 1997 annual and 24-hour national ambient air quality standards (NAAQS) for fine particulate matter (PM<sub>2.5</sub>) in the Los Angeles-South Coast Air Basin (South Coast).

**DATES:** This interim final determination is effective on June 24, 2013. However, comments will be accepted until July 24, 2013.

**ADDRESSES:** Submit comments, identified by docket number EPA–R09–OAR–2013–0384, by one of the following methods:

1. *Federal eRulemaking Portal:* [www.regulations.gov](http://www.regulations.gov). Follow the on-line instructions.

2. *Email:* [lo.doris@epa.gov](mailto:lo.doris@epa.gov).

3. *Mail or deliver:* Doris Lo (Air–2), U.S. Environmental Protection Agency Region IX, 75 Hawthorne Street, San Francisco, CA 94105–3901.

**Instructions:** All comments will be included in the public docket without change and may be made available online at [www.regulations.gov](http://www.regulations.gov), including any personal information provided, unless the comment includes Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Information that you consider CBI or otherwise protected should be clearly identified as such and should not be submitted through [www.regulations.gov](http://www.regulations.gov) or email. [www.regulations.gov](http://www.regulations.gov) is an “anonymous access” system, and EPA will not know your identity or contact information unless you provide it in the body of your comment. If you send email directly to EPA, your email address will be automatically captured and included as part of the public comment. If EPA cannot read your comment due to technical difficulties and cannot contact you for clarification, EPA may not be able to consider your comment.

**Docket:** Generally, documents in the docket for this action are available electronically at [www.regulations.gov](http://www.regulations.gov) and in hard copy at EPA Region IX, 75 Hawthorne Street, San Francisco, California. While all documents in the docket are listed at [www.regulations.gov](http://www.regulations.gov), some information may be publicly available only at the hard copy location (e.g., copyrighted material, large maps), and some may not be publicly available in either location (e.g., CBI). To inspect the hard copy materials, please schedule an appointment during normal business hours with the contact listed in the **FOR FURTHER INFORMATION CONTACT** section.

**FOR FURTHER INFORMATION CONTACT:** Doris Lo, EPA Region IX, (415) 972–3959, [lo.doris@epa.gov](mailto:lo.doris@epa.gov).

**SUPPLEMENTARY INFORMATION:** Throughout this document, “we,” “us” and “our” refer to EPA.

#### I. Background

On November 9, 2012 (76 FR 69928), we published a partial approval and partial disapproval of the South Coast 2007 AQMP and the 2007 State Strategy

(collectively the “South Coast PM<sub>2.5</sub> SIP”). As part of this action, EPA disapproved the contingency measure provisions in the South Coast PM<sub>2.5</sub> SIP as failing to meet the requirements of CAA section 172(c)(9) and 40 CFR 51.1012, which require that the SIP for each PM<sub>2.5</sub> nonattainment area contain contingency measures to be implemented if the area fails to make reasonable further progress or to attain the NAAQS by the applicable attainment date. See 76 FR 41562, 41578 to 41580 (July 14, 2011) and 76 FR 69928, 69947 and 69952 (November 9, 2011). This disapproval action became effective on January 9, 2012 and started a sanctions clock for imposition of offset sanctions 18 months after January 9, 2012 and highway sanctions 6 months later, pursuant to section 179 of the Clean Air Act (CAA) and our regulations at 40 CFR 52.31. As such, offset sanctions will apply on July 9, 2013 and highway sanctions will apply on January 9, 2014, unless EPA determines that the deficiency forming the basis of the disapproval has been corrected.

On November 14, 2011, the State of California submitted the “South Coast Air Quality Management District Proposed Contingency Measures for the 2007 PM<sub>2.5</sub> SIP” (dated October 2011) as a SIP revision to correct the deficiency identified in our partial disapproval action. On April 13, 2013, the SCAQMD submitted a technical clarification to the SIP revision, including updated emissions data for the year 2012. In the Proposed Rules section of today's **Federal Register**, we have proposed to approve this submittal because we believe it corrects the deficiency identified in our November 9, 2011 partial disapproval action. Based on today's proposed approval, we are taking this final rulemaking action, effective on publication, to defer the imposition of offset and highway sanctions triggered by our November 9, 2011 partial disapproval.

EPA is providing the public with an opportunity to comment on this deferral of sanctions. If comments are submitted that change our assessment described in this final determination and the proposed full approval of the SIP revision, we intend to take subsequent