

category of actions that do not individually or cumulatively have a significant effect on the human environment. This proposed rule is categorically excluded, under Figure 2–1, paragraph (34)(g), of the Instruction. This proposed rule involves establishing a temporary safety zone that will be enforced for a total of five hours. An environmental analysis checklist and a categorical exclusion determination are available in the docket where indicated under **ADDRESSES**.

#### List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

### PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

- 1. The authority citation for part 165 continues to read as follows:

**Authority:** 33 U.S.C. 1231; 46 U.S.C. Chapter 701; 46 U.S.C. 3306; 50 U.S.C. 191; 33 CFR 1.05–1, 6.04–1, 160.5; Department of Homeland Security Delegation No. 0170.1.

- 2. Add a temporary § 165.T07–0905 to read as follows:

#### § 165.T07–0905 Safety Zone; Bone Island Triathlon, Atlantic Ocean, Key West, FL.

(a) *Regulated area.* All waters of the Atlantic Ocean located south of Key West encompassed within an imaginary line connecting the following points: starting at Point 1 in position 24°32'49" N, 81°47'19" W; thence south to Point 2 in position 24°32'33" N, 81°47'09" W; thence northeast to Point 3 in position 24°33'00" N, 81°45'44" W; thence north to Point 4 in position 24°33'08" N, 81°45'44" W; thence southwest following the shoreline back to origin. All persons and vessels, except those persons and vessels participating in the event, are prohibited from entering, transiting through, anchoring in, or remaining within the race area. All coordinates are North American Datum.

(b) *Definition.* The term “designated representative” means Coast Guard Patrol Commanders, including Coast Guard coxswains, petty officers, and other officers operating Coast Guard vessels, and Federal, state, and local officers designated by or assisting the Captain of the Port Key West in the enforcement of the regulated area.

(c) *Regulations.* (1) All persons and vessels are prohibited from entering, transiting through, anchoring in, or remaining within the regulated area unless authorized by the Captain of the

Port Key West or a designated representative.

(2) Persons and vessels desiring to enter, transit through, anchor in, or remain within the regulated area may contact the Captain of the Port Key West by telephone at (305) 292–8727, or a designated representative via VHF radio on channel 16, to request authorization. If authorization to enter, transit through, anchor in, or remain within the regulated area is granted by the Captain of the Port Key West or a designated representative, all persons and vessels receiving such authorization must comply with the instructions of the Captain of the Port Key West or a designated representative.

(3) The Coast Guard will provide notice of the regulated area by Local Notice to Mariners, Broadcast Notice to Mariners, and on-scene designated representatives.

(d) *Effective date.* This rule is effective from 7:00 a.m. until 10:00 a.m. on January 25, 2014.

Dated: November 6, 2013.

**A.S. Young Sr.,**

*Captain, U.S. Coast Guard, Captain of the Port Key West.*

[FR Doc. 2013–28360 Filed 11–26–13; 8:45 am]

**BILLING CODE 9110–04–P**

### POSTAL REGULATORY COMMISSION

#### 39 CFR Part 3050

[Docket No. RM2014–2; Order No. 1891]

#### Periodic Reporting

**AGENCY:** Postal Regulatory Commission.

**ACTION:** Proposed rulemaking.

**SUMMARY:** The Commission is establishing a rulemaking docket to consider eliminating a requirement that the Postal Service prepare the cost and revenue analysis report in an alternative format for the annual compliance review process. The Postal Service also seeks waiver of this requirement for the upcoming annual review process if the Commission cannot complete consideration of the request for permanent elimination before that process begins. The Commission provides public notice of the establishment of this docket, describes the Postal Service’s request, and invites public comment on both the requested reporting change and the application for waiver.

**DATES:** Responses to waiver request are due: December 3, 2013. Comments are due: January 9, 2014. Reply comments are due: January 23, 2014.

**ADDRESSES:** Submit comments electronically via the Commission’s Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

**FOR FURTHER INFORMATION CONTACT:** Stephen L. Sharfman, General Counsel, at 202–789–6820.

#### SUPPLEMENTARY INFORMATION:

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#### I. Introduction

On November 15, 2013, the Postal Service filed a petition requesting that the Commission initiate a rulemaking proceeding to eliminate the requirement for the production and submission, as part of the Annual Compliance Report (ACR) process, of the “Alternate CRA (Cost and Revenue Analysis Report)” required by Commission rule 3050.14. 39 CFR 3050.14. The Postal Service proposes the Commission remove the requirement to prepare the Alternate CRA by striking the second sentence of Commission rule 3050.14.<sup>1</sup> Petition at 1.

Additionally, the Postal Service requests that if the Commission anticipates that it might not be able to complete the requested rulemaking prior to the time at which preparation of this year’s ACR must be finalized, the Postal Service contingently requests that the requirement be waived for fiscal year 2013. *Id.*

#### II. Petition

##### A. Request for Amendment of Rule 3050.14

The Postal Service explains that Commission rule 3050.14 establishes the format for the Cost and Revenue Analysis Report (CRA), which reports costs, revenues, volumes, contribution, and other information “reflecting the classification structure in the Mail Classification Schedule.” The same rule also calls for “an alternative, more disaggregated format capable of reflecting the classification structure in effect prior to the adoption of the Postal Accountability and Enhancement Act.” *Id.*

Initially, the Postal Service was able to file both public and non-public

<sup>1</sup> Petition of the United States Postal Service for the Initiation of a Proceeding to Eliminate the Requirement for an Alternative Format CRA Report, November 15, 2013 (Petition).

versions of the Alternate CRA. The Alternative CRA folders presented the best approximation that the Postal Service could provide of the costs, revenues, volumes, and contributions for the pre-Postal Accountability and Enhancement Act (PAEA) classifications. In recent years, however, as more products or more parts of products have been shifted to Competitive products, the Postal Service has provided only a non-public version of the Alternate CRA. *Id.* at 2. The resulting non-public folder presented the alternative format materials for market dominant and competitive mail while attempting to revert back to their pre-PAEA mail categories the revenues, volumes, costs, and weights of mail, including those that had subsequently been moved to the Competitive product list. *Id.* Because the data systems cannot always track the information by pre-PAEA categories, other methods of estimating the data required for the Alternate CRA were developed, with the result that the methodologies used to attempt to populate this chart vary. *Id.*

In order to reassemble the pre-PAEA classifications, the estimation approaches vary, such that the aggregation of cost data from underlying categories of mail from one report or estimation methodology may not always match those developed via a different estimation technique, and data for some categories may not exist at all. *Id.* at 3–4.

The Postal Service points out that the Alternate CRA provided a bridge from the pre-PAEA era to the post-PAEA era as a way of maintaining trend data based on the pre-PAEA categories to ensure no categories of postal products were inadvertently omitted, and to ensure the integrity of the data reporting. Citing changed circumstances, *e.g.*, the shifting of products and parts thereof from market dominant to competitive, the Postal Service questions the usefulness of maintaining the report in a necessarily non-public format, when the information reported is increasingly the result of ratio analyses, estimates, and splits tied to shares from seven years ago. *Id.* at 4. The Postal Service believes that any possible use of the report is now overshadowed by the weakness of the information contained therein, and that it is no longer relevant. *Id.*

The Postal Service also claims that the burden to produce this alternative format report is substantial when Postal Service resources are already most fully taxed by preparation of the other components of the ACR. By necessity, the Alternate CRA cannot be produced until all other ACR work has been

completed, as it requires inputs from the CRA itself, the cost avoidance studies, and other analyses, which means that the Alternate CRA is the last part of the ACR production process and requires last-minute attention *Id.* at 4–5.

Therefore, the Postal Service requests the Commission delete the second sentence of Commission rule 3050.14 establishing the requirement for production and submission of the alternative format CRA with the ACR. *Id.* at 6.

#### *B. Request for Waiver of Reporting Alternate Format CRA for FY 2013*

The Postal Service recognizes that it may not be possible for the Commission to accomplish a permanent change in its rules in the next month prior to the Postal Service's preparation of the ACR. *Id.* at 5. As such, the Postal Service requests that the Commission waive application of the Alternative format CRA portion of rule 3050.14 for FY 2013. *Id.* at 5–6.

### III. Notice and Comment

The Commission establishes Docket No. RM2014–2 for consideration of matters raised by the Petition. For specific details on the request, interested persons are encouraged to review the Petition which is available via the Commission's Web site at <http://www.prc.gov>. Information concerning access to these non-public materials is located in 39 CFR part 3007.

Interested persons may submit comments on the Petition to amend rule 3050.14 relating to the Alternative format CRA no later than January 9, 2014. Reply comments are due no later than January 23, 2014.

Responses to the Postal Service's request for a waiver of the Alternate CRA reporting requirement for FY 2013 are due no later than December 3, 2013.

Pursuant to 39 U.S.C. 505, Cassie D'Souza is designated as an officer of the Commission (Public Representative) to represent the interests of the general public in this proceeding.

### IV. Ordering Paragraphs

*It is ordered:*

1. The Commission establishes Docket No. RM2014–2 for consideration of the matters raised by the Petition of the United States Postal Service for the Initiation of a Proceeding to eliminate the requirement for an Alternative format CRA Report.

2. Responses to the request for waiver of application of the Alternative format CRA portion of rule 3050.14 for FY 2013 are due no later than December 3, 2013.

3. Comments by interested persons in this proceeding on the request to

eliminate the second sentence of rule 3050.14 relating to the Alternative format CRA are due no later than January 9, 2014. Reply comments are due no later than January 23, 2014.

4. Pursuant to 39 U.S.C. 505, the Commission appoints Cassie D'Souza to serve as an officer of the Commission (Public Representative) to represent the interests of the general public in this docket.

5. The Secretary shall arrange for publication of this order in the **Federal Register**.

By the Commission.  
**Shoshana M. Grove,**  
*Secretary.*

[FR Doc. 2013–28485 Filed 11–26–13; 8:45 am]

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## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 131

[EPA–HQ–OW–2010–0606; FRL–9903–54–OW]

### Extension of Comment Period for the Water Quality Standards Regulatory Clarifications Proposed Rule

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule; extension of comment period.

**SUMMARY:** The Environmental Protection Agency (EPA) is extending the comment period for the proposed rule “Water Quality Standards Regulatory Clarifications”. EPA is extending the comment period in response to stakeholder requests for a 30-day extension.

**DATES:** Comments must be received on or before January 2, 2014. The comment period was originally scheduled to end on December 3, 2013.

**ADDRESSES:** Submit your comments, identified by Docket identification (ID) No. EPA–HQ–OW–2010–0606, by one of the following methods:

- *Federal eRulemaking Portal:* <http://www.regulations.gov>. Follow the online instructions for submitting comments.
- *Email:* [ow-docket@epa.gov](mailto:ow-docket@epa.gov).
- *Mail:* Water Docket, Environmental Protection Agency, Mail Code 2822T, 1200 Pennsylvania Ave. NW., Washington, DC 20460. Attention: Docket ID No. EPA–HQ–OW–2010–0606.

- *Hand Delivery:* EPA Docket Center, EPA West Room 3334, 1301 Constitution Ave. NW., Washington, DC 20004, Attention: Docket ID No. EPA–HQ–OW–2010–0606. Such deliveries