

# Rules and Regulations

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This section of the FEDERAL REGISTER contains regulatory documents having general applicability and legal effect, most of which are keyed to and codified in the Code of Federal Regulations, which is published under 50 titles pursuant to 44 U.S.C. 1510.

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## RECOVERY ACCOUNTABILITY AND TRANSPARENCY BOARD

### 4 CFR Chapter II

#### Removal of Recovery Accountability and Transparency Board Regulations

**AGENCY:** Recovery Accountability and Transparency Board.

**ACTION:** Final rule.

**SUMMARY:** The Recovery Accountability and Transparency Board (Board) previously issued regulations pertaining to the Privacy Act of 1974, Public Information and Requests, and the Board's Official Seal. These are the only Board issued regulations codified in the Code of Federal Regulations. On September 30, 2015, the Board is required by the American Recovery and Reinvestment Act of 2009, as amended, to terminate. After that date, because the Board will cease to exist, there will be no need for the Board's regulations. Accordingly, this final rule removes the Board's regulations from the Code of Federal Regulations effective September 30, 2015.

**DATES:** This rule is effective September 30, 2015.

**FOR FURTHER INFORMATION CONTACT:** Atticus J. Reaser, General Counsel, (202) 254-7900.

#### SUPPLEMENTARY INFORMATION:

##### Background Information

Chapter II of Title 4 of the Code of Federal Regulations contains all regulations previously issued by the Board, including: (1) Regulations pertaining to the Privacy Act of 1974 in Part 200; (2) regulations pertaining to Public Information and Requests in Part 201; and (3) regulations pertaining to the Board's Official Seal in Part 202. These are the only Board issued regulations codified in the Code of Federal Regulations. Section 1530 of the Board's enabling legislation, the

American Recovery and Reinvestment Act of 2009, Public Law 111-5, as amended, requires that the Board terminate on September 30, 2015. After that date, because the Board will cease to exist, there will be no need for the Board's regulations or Chapter II of Title 4 of the Code of Federal Regulations. Through this final rule, the Board's regulations and Chapter II of Title 4 are removed from the Code of Federal Regulations effective September 30, 2015.

#### Administrative Procedure Act

Pursuant to 5 U.S.C. 553(b), the Board finds good cause exists for waiving the general notice of proposed rulemaking and opportunity for public comment as to this rule. Notice and comment before the effective date are being waived because this rule and the resulting removal of the Board's regulations arise out of a matter regarding which the Board has no discretion—namely, the termination of the Board on September 30, 2015. As the Board has no discretion, public comment is unnecessary.

#### Executive Orders 12866 and 13563

The Board has reviewed this rule to ensure its consistency with the regulatory philosophy and principles set forth in Executive Orders 12866 and 13563. The Board has determined that this rule is non-significant within the meaning of Executive Order 12866. Therefore, this rule is not required to be and has not been reviewed by the Office of Management and Budget.

#### Regulatory Flexibility Act

These proposed regulations will not have a significant economic impact on a substantial number of small entities. Therefore, a regulatory flexibility analysis as provided by the Regulatory Flexibility Act, as amended, is not required.

#### Paperwork Reduction Act

These proposed regulations impose no additional reporting and recordkeeping requirements. Therefore, clearance by the Office of Management and Budget is not required.

#### Federalism (Executive Order 13132)

This rule does not have Federalism implications, as set forth in Executive Order 13132. It will not have substantial direct effects on the States, on the

relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government.

#### Congressional Review Act

The Board has determined that this rule is not a major rule as defined by the Congressional Review Act, 5 U.S.C. 804. The rule is being submitted to both Houses of Congress and the Comptroller General in accordance with the Congressional Review Act.

#### List of Subjects

##### 4 CFR Part 200

Administrative practice and procedure, Privacy, Reporting and recordkeeping requirements.

##### 4 CFR Part 201

Administrative practice and procedure, Freedom of information, Reporting and recordkeeping requirements.

##### 4 CFR Part 202

Official seal.

For the reasons set forth in the preamble and pursuant to sec. 1530, Public Law. 111-5, 123 Stat. 115 (as amended) and general rulemaking authority, the Recovery Accountability and Transparency Board amends title 4 of the Code of Federal Regulations by removing Chapter II in its entirety, consisting of parts 200, 201, and 202.

#### 4 CFR Chapter II [Removed]

Dated: June 16, 2015.

**Kathleen S. Tighe,**

*Chair, Recovery Accountability and Transparency Board.*

[FR Doc. 2015-15359 Filed 6-23-15; 8:45 am]

**BILLING CODE 6821-15-P**

## DEPARTMENT OF AGRICULTURE

### Agricultural Marketing Service

#### 7 CFR Part 1205

[AMS-CN-12-0059]

#### Cotton Research and Promotion Program: Procedures for Conduct of Sign-up Period

**AGENCY:** Agricultural Marketing Service, USDA.

**ACTION:** Final rule.

**SUMMARY:** This rule amends the rules and regulations regarding the procedures for the conduct of a sign-up period for eligible cotton producers and importers to request a continuance referendum on the 1991 amendments to the Cotton Research and Promotion Order (Order) provided in the 1990 amendments to the Cotton Research and Promotion Act (Act). The amendments update various dates, name changes, addresses, and make other administrative changes.

**DATES:** *Effective Date:* July 24, 2015.

**FOR FURTHER INFORMATION CONTACT:** Shethir M. Riva, Chief, Research and Promotion Staff, Cotton and Tobacco Program, Agricultural Marketing Service, USDA, 100 Riverside Parkway, Suite 101, Fredericksburg, Virginia 22406, telephone (540) 361-2726, facsimile (540) 361-1199, or email at [Shethir.Riva@ams.usda.gov](mailto:Shethir.Riva@ams.usda.gov).

**SUPPLEMENTARY INFORMATION:**

**Executive Order 12866 and Executive Order 13563**

Executive Orders 12866 and 13563 direct agencies to assess all costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits (including potential economic, environmental, public health, and safety effects, distributive impacts and equity). Executive Order 13563 emphasizes the importance of quantifying both costs and benefits, reducing costs, harmonizing rules, and promoting flexibility. This action has been designated as a “non-significant regulatory action” under § 3(f) of Executive Order 12866. Accordingly, the Office of Management and Budget (OMB) has waived the review process.

**Executive Order 13175**

This action has been reviewed in accordance with the requirements of Executive Order 13175, Consultation and Coordination with Indian Tribal Governments. The review reveals that this rule would not have substantial and direct effects on Tribal governments and would not have significant tribal implications.

**Executive Order 12988**

This rule has been reviewed under Executive Order 12988, Civil Justice Reform. It is not intended to have retroactive effect.

The Cotton Research and Promotion Act (7 U.S.C. 2101–2118) (Act) provides that administrative proceedings must be exhausted before parties may file suit in court. Under section 12 of the Act, any

person subject to an order may file with the Secretary of Agriculture (Secretary) a petition stating that the order, any provision of the plan, or any obligation imposed in connection with the order is not in accordance with law and requesting a modification of the order or to be exempted therefrom. Such person is afforded the opportunity for a hearing on the petition. After the hearing, the Secretary would rule on the petition. The Act provides that the District Court of the United States in any district in which the person is an inhabitant, or has his principal place of business, has jurisdiction to review the Secretary’s ruling, provided a complaint is filed within 20 days from the date of the entry of ruling.

**Regulatory Flexibility Act**

In accordance with the Regulatory Flexibility Act (RFA) [5 U.S.C. 601–612], the Agricultural Marketing Service (AMS) has examined the economic impact of this rule on small entities. The purpose of the RFA is to fit regulatory actions to the scale of businesses subject to such action so that small businesses will not be unduly or disproportionately burdened. The Small Business Administration defines, in 13 CFR part 121, small agricultural producers as those having annual receipts of no more than \$750,000 and small agricultural service firms (importers) as having receipts of no more than \$7,000,000. In 2014, an estimated 16,000 producers, and approximately 20,000 importers were subject to the order. The majority of these producers and importers are small businesses under the criteria established by the Small Business Administration.

There are no Federal rules that duplicate, overlap, or conflict with this rule.

Only those eligible persons who are in favor of conducting a referendum would need to participate in the sign-up period. Of the 46,220 total valid ballots received in the 1991 referendum, 27,879, or 60 percent, favored the amendments to the Order, and 18,341, or 40 percent, opposed the amendments to the Order. This rule will provide those persons who are not in favor of the continuance of the Order amendments an opportunity to request a continuance referendum.

The eligibility and participation requirements for producers and importers are substantially the same as the rules that established the eligibility and participation requirements for the 1991 referendum, and for the 1997, 2001, and 2007 sign-up periods. The sign-ups in 1997, 2001, and 2007 sign-ups did not generate the required

number of signatures to hold another referendum. The amendments in this action would update various dates, name changes, addresses, and make other miscellaneous changes.

The sign-up procedures would not impose a substantial burden or have a significant impact on persons subject to the Order, because participation is not mandatory, not all persons subject to the Order are expected to participate, and USDA will determine producer and importer eligibility. The information collection requirements under the Paperwork Reduction Act are minimal.

**Paperwork Reduction Act**

The information collections proposed by this rule will be carried out under the OMB Control Number 0581–0093. This rule will not add to the overall burden currently approved by OMB and assigned OMB Control Number 0581–0093 under the provisions of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35). This OMB Control Number is referenced in section 1205.541 of the regulations.

**Background**

The 1991 amendments to the Cotton Research and Promotion Order (7 CFR part 1205) were implemented following the July 1991 referendum. The amendments were provided for in the 1990 amendments to the Cotton Research and Promotion Act (7 U.S.C. 2101–2118). These amendments provided for: (1) Importer representation on the Cotton Board by an appropriate number of persons, to be determined by USDA, who import cotton or cotton products into the U.S., and whom USDA selects from nominations submitted by importer organizations certified by USDA; (2) assessments levied on imported cotton and cotton products at a rate determined in the same manner as for U.S. cotton; (3) increasing the amount USDA can be reimbursed for the conduct of a referendum from \$200,000 to \$300,000; (4) reimbursing government agencies that assist in administering the collection of assessments on imported cotton and cotton products; and (5) terminating the right of producers to demand a refund of assessments.

On May 29, 2013, USDA issued a determination based on its review (78 FR 32228), not to conduct a referendum regarding the 1991 amendments to the Order; however, the Act provides that USDA shall nevertheless conduct a referendum at the request of 10 percent or more of the total number of eligible producers and importers that voted in the most recent referendum. The Act provides for a sign-up period during

which eligible cotton producers and importers may request that USDA conduct a referendum on continuation of the 1991 amendments to the Order. Accordingly, USDA will provide all eligible Upland cotton producers and importers an opportunity to request a continuance referendum regarding the 1991 amendments to the Order.

Pursuant to section 8(c) of the Act, the sign-up period will be provided for all eligible producers and importers. Eligible cotton producers will be provided the opportunity to sign-up to request a continuance referendum in person at the county Farm Service Agency (FSA) office where their farm is located. If a producer's land is in more than one county, the producer shall sign-up at the county office where FSA administratively maintains and processes the producer's farm records. Producers may alternatively request a sign-up form in the mail from the same office or through the USDA, AMS Web site: <http://www.ams.usda.gov/Cotton> and return it to their FSA office or return their signed request forms to USDA, Agricultural Marketing Service, Cotton and Tobacco Program, Attention: Cotton Sign-Up, P.O. Box 23181, Washington, DC 20077-8249.

Eligible importers would be provided the opportunity to sign up to request a continuance referendum by downloading a form from the AMS Web site, or request a sign-up form by contacting [CottonRP@ams.usda.gov](mailto:CottonRP@ams.usda.gov) or (540) 361-2726 and return their signed request forms to USDA, Agricultural Marketing Service, Cotton and Tobacco Program, Attention: Cotton Sign-Up, P.O. Box 23181, Washington, DC 20077-8249.

Such request must be accompanied by a copy of the U.S. Customs and Border Protection form 7501 showing payment of a cotton assessment for calendar year 2014. Requests and supporting documentation should be mailed to USDA, AMS, Cotton and Tobacco Program, Attention: Cotton Sign-Up, P.O. Box 23181, Washington, DC 20077-8249.

The sign-up period will be from August 3, 2015, through August 14, 2015. Producer and importer forms shall only be counted if received by USDA during the stated sign-up period.

Section 8(c)(2) of the Act provides that if USDA determines, based on the results of the sign-up, that 10 percent or more of the total number of eligible producers and importers that voted in the most recent 1991 referendum (*i.e.*, 4,622) request a continuance referendum on the 1991 amendments, a referendum will be held within 12 months after the end of the sign-up

period. In counting such requests, however, not more than 20 percent may be from producers from any one state or from importers of cotton. For example, when counting the requests, the AMS Cotton and Tobacco Program would determine the total number of valid requests from all cotton-producing states and from importers. Not more than 20 percent of the total requests will be counted from any one state or from importers toward reaching the 10 percent for 4,622 total signatures required to call for a referendum. If USDA determines that 10 percent or more of the number of producers and importers who voted in the most recent referendum favor a continuance referendum, a referendum will be held.

This rule amends the procedures for the conduct of the current sign-up period. The current rules and regulations provide for sections on definitions, supervision of the sign-up period, eligibility, participation in the sign-up period, counting requests, reporting results and instructions and forms.

In §§ 1205.20, 1205.26, and 1205.27 “calendar year 2006” changes to “calendar year 2014.” Also, in § 1205.26, eligible persons are further defined to ensure that all producers that planted cotton during 2014 will be eligible to participate in the sign-up period. In §§ 1205.27, 1205.28, and 1205.29 sign-up period conduct dates, FSA reporting dates, and mailing addresses are updated. Under § 1205.27(b), AMS will post information in its Web site rather than mailing a form to each known importer. Before the start of the sign-up period, AMS will post sign-up information, including sign-up forms, on its Web site: <http://www.ams.usda.gov/Cotton>.

A proposed rule with a request for comments was published in the **Federal Register** on April 13, 2015, (80 FR 19567). In addition, AMS Cotton and Tobacco Program distributed and posted a Notice to the Trade on its Web site at: <http://www.ams.usda.gov/cotton>, under “Cotton Research and Promotion 5-Year Review & Sign-up.” No comments were received on the proposed rule. While AMS received no comments during the proposed rule comment period suggesting that the timeframe was insufficient, AMS identified a beneficial change and will amend the sign-up dates and FSA reporting dates to allow for a thirty-day effective date for this final rule.

This rule amends the subpart pertaining to established procedures for use during the sign-up period. Accordingly, AMS is amending the regulations as proposed in the Notice of

Proposed Rulemaking with additional changes to the sign-up dates and the FSA reporting dates to take into account the effective date of this final rule.

#### List of Subjects in 7 CFR Part 1205

Advertising, Agricultural research, Cotton, Marketing agreements, Reporting and recordkeeping requirements.

7 CFR part 1205, subpart 1205.10 through 1205.30

For the reasons set forth in the preamble, 7 CFR part 1205 is amended as follows:

#### PART 1205—COTTON RESEARCH AND PROMOTION

■ 1. The authority citation part 1205 is revised to read as follows:

**Authority:** 7 U.S.C. 2101–2118.

■ 2. Section 1205.20 is revised to read as follows:

##### § 1205.20 Representative period.

The term *representative period* means the 2014 calendar year.

■ 3. In § 1205.26, paragraphs (a)(1) and (2) are revised to read as follows:

##### § 1205.26 Eligibility.

\* \* \* \* \*

(a) \* \* \*

(1) any person who was engaged in the production of Upland cotton during calendar year 2014; and

(2) any person who was an importer of Upland cotton and imported Upland cotton in excess of the value of \$2.00 per line item entry during calendar year 2014.

\* \* \* \* \*

■ 4. Section 1205.27 is revised to read as follows:

##### § 1205.27 Participation in the sign-up period.

The sign-up period will be from August 3, 2015, until August 14, 2015. Those persons who favor the conduct of a continuance referendum and who wish to request that USDA conduct such a referendum may do so by submitting such request in accordance with this section. All requests must be received by the appropriate USDA office by August 14, 2015.

(a) Before the sign-up period begins, FSA shall establish a list of known, eligible, Upland cotton producers in the county that it serves during the representative period, and AMS shall also establish a list of known, eligible Upland cotton importers.

(b) Before the start of the sign-up period, AMS will post sign-up information, including sign-up forms,

on its Web site: <http://www.ams.usda.gov/Cotton>. Importers who favor the conduct of a continuance referendum can download a form from the Web site, or request a sign-up form by contacting [CottonRP@ams.usda.gov](mailto:CottonRP@ams.usda.gov) or (540) 361-2726 and one will be provided to them. Importers may participate in the sign-up period by submitting a signed, written request for a continuance referendum, along with a copy of a U.S. Customs and Border Protection form 7501 showing payment of a cotton assessment for calendar year 2014. The USDA, AMS, Cotton and Tobacco Program, Attention: Cotton Sign-Up, P.O. Box 23181, Washington, DC 20077-8249 shall be considered the polling place for all cotton importers. All requests and supporting documents must be received by August 14, 2015.

(c) Each person on the county FSA office lists may participate in the sign-up period. Eligible producers must date and sign their name on the "County FSA Office Sign-up Sheet." A person whose name does not appear on the county FSA office list may participate in the sign-up period. Such person must be identified on FSA-578 during the representative period or provide documentation that demonstrates that the person was a cotton producer during the representative period. Cotton producers not listed on the FSA-578 shall submit at least one sales receipt for cotton they planted during the representative period. Cotton producers must make requests to the county FSA office where the producer's farm is located. If the producer's land is in more than one county, the producer shall make request at the county office where FSA administratively maintains and processes the producer's farm records. It is the responsibility of the person to provide the information needed by the county FSA office to determine eligibility. It is not the responsibility of the county FSA office to obtain this information. If any person whose name does not appear on the county FSA office list fails to provide at least one sales receipt for the cotton they produced during the representative period, the county FSA office shall determine that such person is ineligible to participate in the sign-up period, and

shall note "ineligible" in the remarks section next to the person's name on the county FSA office sign-up sheet. In lieu of personally appearing at a county FSA office, eligible producers may request a sign-up form from the county FSA office where the producer's farm is located. If the producer's land is in more than one county, the producer shall make the request for the sign-up form at the county office where FSA administratively maintains and processes the producer's farm records. Such request must be accompanied by a copy of at least one sales receipt for cotton they produced during the representative period. The appropriate FSA office must receive all completed forms and supporting documentation by August 14, 2015.

■ 5. In § 1205.28, the first sentence is revised to read as follows:

**§ 1205.28 Counting.**

County FSA offices and FSA, Deputy Administrator for Field Operations (DAFO), shall begin counting requests no later than August 14, 2015. \* \* \*

■ 6. Section 1205.29 is revised to read as follows:

**§ 1205.29 Reporting results.**

(a) Each county FSA office shall prepare and transmit to the state FSA office, by August 21, 2015, a written report of the number of eligible producers who requested the conduct of a referendum, and the number of ineligible persons who made requests.

(b) DAFO shall prepare, by August 21, 2015, a written report of the number of eligible importers who requested the conduct of a referendum, and the number of ineligible persons who made requests.

(c) Each state FSA office shall, by August 21, 2015, forward all county reports to DAFO. By August 28, 2015, DAFO shall forward its report of the total number of eligible producers and importers that requested a continuance referendum, through the sign-up period, to the Deputy Administrator, Cotton and Tobacco Program, Agricultural Marketing Service, USDA, 100 Riverside Parkway, Suite 101, Fredericksburg, Virginia 22406.

Authority: 7 U.S.C. 2101-2118.

Dated: June 18, 2015.  
**Rex A. Barnes,**  
*Associate Administrator.*  
[FR Doc. 2015-15423 Filed 6-23-15; 8:45 am]  
BILLING CODE 3410-02-P

**DEPARTMENT OF ENERGY**

**Federal Energy Regulatory Commission**

**18 CFR Part 385**

[Docket No. RM15-5-000; Order No. 811]

**Revised Exhibit Submission Requirements for Commission Hearings**

**AGENCY:** Federal Energy Regulatory Commission, DOE.

**ACTION:** Final rule.

**SUMMARY:** In this Final Rule, the Federal Energy Regulatory Commission (Commission) is amending Rule 508 of the Commission's Rules of Practice and Procedure to eliminate the requirement that participants in Commission trial-type evidentiary hearings must provide paper copies of all exhibits introduced as evidence. The Final Rule will facilitate a shift toward electronic hearing procedures which should improve the efficiency and administrative convenience of the Commission hearing process, reduce the burden and expense associated with paper exhibits, and facilitate the compilation and transmittal of the hearing record to the Commission in electronic format.

**DATES:** This rule will become effective July 24, 2015.

**FOR FURTHER INFORMATION CONTACT:** Karin Herzfeld, Office of the General Counsel, Federal Energy Regulatory Commission, 888 First Street NE., Washington, DC 20426, Telephone: (202) 502-8459.

**SUPPLEMENTARY INFORMATION:**

**Order No. 811**

**Final Rule**

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