

conducted. It is categorically excluded from further review under paragraph 34(g) of Figure 2–1 of the Commandant Instruction. A Record of Environmental Consideration supporting this determination is available in the docket where indicated under **ADDRESSES**.

#### G. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places or vessels.

#### List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

### PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

- 1. The authority citation for part 165 continues to read as follows:

**Authority:** 33 U.S.C. 1231; 50 U.S.C. 191; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 0170.1.

- 2. Add § 165.T09–0632 to read as follows:

#### § 165.T09–0632 Safety Zone; Light the Night Leukemia and Lymphoma Society, Maumee River, Toledo, OH.

(a) *Location.* The following area is a temporary safety zone: All U.S. navigable waters of the Maumee River, Toledo, OH within a 725-foot radius of the fireworks launch site located at position 41°38′07.9″ N., 083°31′24.4″ W. All geographic coordinates are North American Datum of 1983 (NAD 83).

(b) *Effective period.* This regulation is effective from 8 p.m. through 9 p.m. on October 22, 2017. The Captain of the Port Detroit, or a designated representative may suspend enforcement of the safety zone at any time.

(c) *Regulations.* (1) In accordance with the general regulations in § 165.23 of this part, entry into, transiting or anchoring within this safety zone is prohibited unless authorized by the Captain of the Port Detroit, or his designated representative.

(2) This safety zone is closed to all vessel traffic, except as may be permitted by the Captain of the Port Detroit or his designated representative.

(3) The “designated representative” of the Captain of the Port Detroit is any Coast Guard commissioned, warrant, or petty officer who has been designated by the Captain of the Port Detroit to act on his behalf. The designated representative of the Captain of the Port Detroit will be aboard either a Coast Guard or Coast Guard Auxiliary vessel. The Captain of the Port Detroit or his designated representative may be contacted via VHF Channel 16.

(4) Vessel operators desiring to enter or operate within the safety zone shall contact the Captain of the Port Detroit or his designated representative to obtain permission to do so. Vessel operators given permission to enter or operate in the safety zone must comply with all directions given to them by the Captain of the Port Detroit or his designated representative.

Dated: October 18, 2017.

**Kevin D. Floyd,**

*Commander, U.S. Coast Guard, Acting, Captain of the Port Detroit.*

[FR Doc. 2017–22948 Filed 10–20–17; 8:45 am]

BILLING CODE 9110–04–P

### POSTAL SERVICE

#### 39 CFR Part 20

#### International Competitive Services Product and Price Changes

**AGENCY:** Postal Service™.

**ACTION:** Final rule.

**SUMMARY:** The Postal Service is revising *Mailing Standards of the United States Postal Service*, International Mail Manual (IMM®), to reflect the prices, product features, and classification changes to Competitive Services, as established by the Governors of the Postal Service.

**DATES:** Effective: January 21, 2018.

**FOR FURTHER INFORMATION CONTACT:** Paula Rabkin at 202–268–2537.

**SUPPLEMENTARY INFORMATION:** New prices will be posted under Docket Number CP2018–8 on the Postal Regulatory Commission’s Web site at <http://www.prc.gov>.

This final rule describes the international price and classification changes and the corresponding mailing standards changes for the following Competitive Services:

- Global Express Guaranteed® (GXG®).
- Priority Mail Express International®.
- Priority Mail International®.
- First-Class Package International Service® (FCPIS®).

- International Priority Airmail® (IPA®).
- International Surface Air Lift® (ISAL®).

- Direct Sacks of Printed Matter to One Addressee (Airmail M-bag® services).

- The following international extra services and fees:

- International Insurance.
- International Certificate of Mailing.

- International Registered Mail.
- International Return Receipt.
- International Postal Money Orders.

- International Money Order Inquiry Fee.

- International Money Transfer Service.

- Customs Clearance and Delivery Fee.

New prices will be located on the Postal Explorer® Web site at <http://pe.usps.com>.

#### Global Express Guaranteed

Global Express Guaranteed (GXG) service provides fast international shipping and date-certain delivery with a money-back guarantee, with international transportation and delivery provided through an alliance with FedEx Express®. The price increase for GXG service averages 3.9 percent.

The Postal Service provides Commercial Base pricing to online customers who prepare and pay for GXG shipments via USPS-approved payment methods (other than Click-N-Ship® service), with a 5 percent discount off the published retail prices for GXG service. Customers who prepare GXG shipments via Click-N-Ship service will continue to pay retail prices. Commercial Plus prices are set to match the Commercial Base prices.

#### Priority Mail Express International

Priority Mail Express International service provides fast service to approximately 180 countries in 3–5 business days, for many major markets, although the actual number of days may vary based upon origin, destination and customs delays. Priority Mail Express International with Money-Back Guarantee service is available for certain destinations. The price increase for Priority Mail Express International service averages 3.9 percent. The Commercial Base price for customers who prepare and pay for Priority Mail Express International shipments via permit imprint, online at USPS.com®, or as registered end-users using an authorized PC Postage vendor (with the exception of Click-N-Ship service) will

be 5 percent below the retail price. Customers who prepare Priority Mail Express International shipments via Click-N-Ship service pay retail prices. Commercial Plus prices are set to match the Commercial Base prices.

The Postal Service will also continue to include Priority Mail Express International service in customized Global Expedited Package Services (GEPS) contracts offered to customers who meet certain revenue thresholds and are willing to commit a larger amount of revenue to the USPS® for Priority Mail Express International service and Priority Mail International service.

Priority Mail International

Priority Mail International (PMI) is an economical way to send merchandise and documents to approximately 180 countries in 6–10 business days, for many major markets, although the actual number of days may vary based upon origin, destination and customs delays. The price increase for Priority Mail International service averages 3.9 percent. The Commercial Base price for customers who prepare and pay for PMI items via permit imprint, online at USPS.com, or as registered end-users using an authorized PC Postage vendor (with the exception of Click-N-Ship) will be 5 percent below the retail price. Customers who prepare Priority Mail International shipments via Click-N-Ship pay retail prices. Commercial Plus prices are set to match Commercial Base prices. The Postal Service will continue to include Priority Mail International service in customized GEPS contracts offered to customers who meet certain revenue thresholds and are willing to commit to a larger amount of revenue to the USPS for Priority Mail Express International and Priority Mail International.

Priority Mail International flat rate pricing continues to be available for Flat Rate Envelopes, Small Flat Rate Priced Boxes, and Medium and Large Flat Rate Boxes.

First-Class Package International Service

First-Class Package International Service (FCPIS) is an economical international service for small packages weighing less than 4 pounds and not exceeding \$400 in value. The price increase for FCPIS averages 3.9 percent. The Commercial Base price for customers who prepare and pay for FCPIS items via permit imprint or by USPS-approved online payment methods will be 5 percent below the

retail price. Customers who prepare FCPIS shipments via Click-N-Ship service pay retail prices. Commercial Plus prices are set to match the Commercial Base prices.

Electronic USPS Delivery Confirmation International service—abbreviated E-USPS DELCON INTL—is available for First-Class Package International Service items to select destination countries at no charge.

International Priority Airmail (IPA) and International Surface Air Lift (ISAL)

International Priority Airmail (IPA) service, including IPA M-bags, is an economical commercial service designed for volume mailings of all First-Class Mail International postcards, letters, and large envelopes (flats), and for volume mailings of First-Class Package International Service packages (small packets) weighing up to a maximum of 4.4 pounds. IPA shipments are typically flown to foreign destinations (exceptions apply to Canada and Mexico) and are then entered into that country’s air or surface priority mail system for delivery. The price increase for IPA and IPA M-Bags is 3.9 percent. International Surface Airlift (ISAL) is similar to IPA except that once flown to the foreign destination, it is entered into that country’s air or surface nonpriority mail system for delivery. The price increase for International Priority Airmail (IPA), as well as IPA M-Bags, is 3.9 percent.

In this filing we are proposing a structural change. As stated in the notice concerning International Mailing Services: Proposed Product and Price Changes—CPI Proposed Rule with a Request for Comments, concerning new proposed prices posted under Docket R2018–1 on the Postal Regulatory Commission’s Web site, published contemporaneously with this filing, the Postal Service is limiting the contents of First-Class Mail International postcard, letter, and large envelope (flats) mail to personal correspondence and non-dutiable documents. Because IPA service, including IPA M-bags, and ISAL service, including ISAL M-bags, are commercial services designed for volume mailings of all First-Class Mail International postcards, letters, and large envelopes (flats) and First-Class Package International Service packages (small packets), the limiting of the contents of First-Class Mail International postcard, letter, and large envelope (flat) mail discussed above will also apply to IPA postcard, letter, and large envelope (flat) mail and ISAL

postcard, letter, and large envelope (flat) mail.

Direct Sacks of Printed Matter to One Addressee (Airmail M-Bags)

An airmail M-bag is a direct sack of printed matter sent to a single foreign addressee at a single address. Prices are based on the weight of the sack. The price increase for Airmail M-bag service averages 3.9 percent.

International Extra Services and Fees

Depending on country destination and mail type, customers may add a variety of extra services to their outbound shipments and pay a variety of fees. Prices for these fees and services increase an average 3.9 percent.

The Postal Service hereby adopts the following changes to *Mailing Standards of the United States Postal Service*, International Mail Manual (IMM), which is incorporated by reference in the *Code of Federal Regulations*. See 39 CFR 20.1.

List of Subjects in 39 CFR Part 20

Foreign relations, International postal services.

Accordingly, 39 CFR part 20 is amended as follows:

PART 20—[AMENDED]

- 1. The authority citation for 39 CFR part 20 continues to read as follows:  
**Authority:** 5 U.S.C. 552(a); 13 U.S.C. 301–307; 18 U.S.C. 1692–1737; 39 U.S.C. 101, 401, 403, 404, 407, 414, 416, 3001–3011, 3201–3219, 3403–3406, 3621, 3622, 3626, 3632, 3633, and 5001.

- 2. Revise the following sections of *Mailing Standards of the United States Postal Service*, International Mail Manual (IMM), as follows:

\* \* \* \* \*

Mailing Standards of the United States Postal Service, International Mail Manual (IMM)

1 International Mail Services

\* \* \* \* \*

120 Preparation for Mailing

\* \* \* \* \*

123 Customs Forms and Online Shipping Labels

123.6 Required Usage

123.61 Conditions

\* \* \* \* \*

**Exhibit 123.61****Customs Declaration Form Usage by Mail Category**

*[Revise the heading and text for the First-Class Package International Service section to read as follows:]*

\* \* \* \* \*

| Type of item                                                                                                                                                                                                                              | Declared value, weight, or physical characteristic | Required PS form | Comment (if applicable)                                                                                                                                       |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------|------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------|
| * * * * *                                                                                                                                                                                                                                 | * * * * *                                          | * * * * *        | * * * * *                                                                                                                                                     |
| <b>First-Class Package International Service Packages (Small Packets), as well as IPA Packages (Small Packets) and ISAL Packages (Small Packets)</b>                                                                                      |                                                    |                  |                                                                                                                                                               |
| All First-Class Package International Service packages (small packets), as defined in 251.2, regardless of contents, and, for commercial mailers, IPA packages (small packets) and ISAL packages (small packets), regardless of contents. | \$400 or less .....                                | 2976 .....       | Merchandise is permitted unless prohibited by the destination country.                                                                                        |
|                                                                                                                                                                                                                                           | Over \$400 .....                                   | Prohibited ..... | Items over \$400 must be mailed using Global Express Guaranteed service, Priority Mail Express International service, or Priority Mail International service. |
| All package-size items, as defined in 251.2, that are entered by a known mailer as defined in 123.62 and items that qualify under 123.63.                                                                                                 | \$400 or less .....                                | None .....       | Not applicable.                                                                                                                                               |
| * * * * *                                                                                                                                                                                                                                 | * * * * *                                          | * * * * *        | * * * * *                                                                                                                                                     |

\* \* \* \* \*

**123.62 Known Mailers**

A “known mailer” must meet one of the definitions in 123.622 and must meet the conditions in 123.623.

**123.621 Overview**

*[Revise text to indicate that the known mailer exemption only applies to package-size mailpieces, to read as follows:]*

A “known mailer” may be exempt from the customs form requirement that would otherwise apply to package-size mailpieces as defined in 251.2. A “known mailer” must meet one of the definitions in 123.622 and must meet the conditions in 123.623.

**123.622 Definition**

A “known mailer” must meet one of the following definitions:

*[Revise c(1) to remove First-Class Mail International and add First-Class Package International Service to read as follows:]*

a. A federal, state, or local government agency whose mail is regarded as Official Mail.

b. A contractor who sends out prepaid mail on behalf of a military service, provided the mail is endorsed “Contents for Official Use—Exempt from Customs Requirements.”

c. A business mailer who enters volume mailings through a business mail entry unit (BMEU) or other bulk mail acceptance location, completes a postage statement at the time of entry, pays postage through an advance deposit account, and uses a permit imprint for postage payment. For this purpose, the categories of mail that qualify are as follows:

(1) First-Class Package International Service.

(2) International Priority Airmail (IPA) service.

(3) International Surface Air Lift (ISAL) service.

**123.623 Conditions**

*[Revise b and c to specify FCPIS packages or IPA and ISAL packages (small packets), to read as follows:]*

The following conditions apply to “known mailers”:

a. The mailpieces must contain no merchandise or goods, except as provided in 123.623b and 123.623c.

b. Merchandise may only be mailed as First-Class Package International Service packages (small packets) (or as IPA packages (small packets) and ISAL packages (small packets) for commercial mailers). The mailpieces may contain hard copy printed matter or recorded media (e.g., CDs, DVDs, flash drives, video and cassette tapes), for which no customs form is required in the destination country. Authorization to

mail items under this subsection without a customs form is subject to the following conditions:

(1) The mailpiece must not require an export license as described in 510, 520, 530, or 540.

(2) Any packaging used for package-sized items under this subsection must be transparent, such as shrinkwrap or polywrap material, so that the contents are fully visible for inspection.

c. First-Class Package International Service packages (and IPA packages (small packets) and ISAL packages (small packets) for commercial mailers) may contain goods of nominal value (less than \$1.00) in conjunction with communications or informational materials for which no customs form is required in the destination country. In addition, authorization to mail items under this standard is subject to the following conditions:

(1) The mailpieces must not require an export license as described in 510, 520, 530, or 540.

(2) The mailpieces must not contain dangerous or prohibited items under IMM 135 or 136, or be otherwise prohibited by the destination country.

(3) The mailpieces cannot be destined to an E:1 country listed in 15 CFR 740, Supp. 2.

(4) The mailpieces cannot contain any items listed in the Commerce Control List (15 CFR 774) or the U.S. Munitions List (22 CFR 121).

d. If the mailpieces are mailed with a postage statement, the mailer must certify on the postage statement that the mailpieces contain no dangerous materials that are prohibited by postal regulations.

e. The import regulations of the destination country must allow individual mailpieces without a customs form affixed.

f. For IPA and ISAL mailings, the mailer must pay with a permit imprint or with a combination postage method (meter postage affixed to the piece and additional postage by permit imprint). IPA and ISAL mailpieces that are paid for by postage solely with a meter do not qualify for the “known mailer” exemption.

g. Failure to comply with the conditions in this section, or with any other applicable regulations or policies of the Postal Service or other relevant governmental authorities, may result in the suspension or revocation of eligibility to mail items without a customs form affixed pursuant to this section. For example, a suspension or revocation may result when the mailer fails to ensure his or her compliance with 510, 520, 530, or 540, such as ensuring that no mailings are sent to persons blocked from transacting in such items by the federal agencies described in those IMM sections.

\* \* \* \* \*

2 Conditions for Mailing

\* \* \* \* \*

290 Commercial Services

\* \* \* \* \*

292 International Priority Airmail (IPA) Service

292.1 Description

292.11 General

[Revise the second sentence to read as follows (including content-based requirements):]

International Priority Airmail (IPA) service, including IPA M-bags, is a commercial service designed for volume mailings of all First-Class Mail International postcards, letters, and large envelopes (flats), and for volume mailings of First-Class Package International Service packages (small packets). The sender must prepare mailpieces in accordance with the requirements of this subchapter and with the content-based and shape-based requirements of the applicable service—see 240 for First-Class Mail International items, and see 250 for First-Class

Package International Service items.\* \* \*

\* \* \* \* \*

292.2 Eligibility

\* \* \* \* \*

292.25 Dutiable Items

[Revise the first sentence to read as follows (referring only to First-Class Package International Service and removing an outdated reference to ordinary or insured Priority Mail International items):]

Dutiable items may be sent in accordance with the applicable rules in this subchapter for First-Class Package International Service only. Priority Mail International items may not be mailed with IPA service.

\* \* \* \* \*

293 International Surface Air Lift (ISAL) Service

293.1 Description

293.11 General

[Revise the second sentence to include content-based requirements, to read as follows:]

International Surface Air Lift (ISAL) service, including ISAL M-bags, is a commercial service designed for volume mailings of all First-Class Mail International postcards, letters, and large envelopes (flats), and for volume mailings of First-Class Package International Service packages (small packets). The sender must prepare mailpieces in accordance with the requirements of this subchapter and with the content-based and shape-based requirements of the applicable service—see 240 for First-Class Mail International items, and see 250 for First-Class Package International Service items.\* \* \*

\* \* \* \* \*

293.2 Eligibility

\* \* \* \* \*

293.25 Dutiable Items

[Revise the first sentence to read as follows (referring only to First-Class Package International Service and removing an outdated reference to ordinary or insured Priority Mail International items):]

Dutiable items may be sent in accordance with the applicable rules in this subchapter for First-Class Package International Service only. Priority Mail International items may not be mailed with ISAL service.

\* \* \* \* \*

We will publish an appropriate amendment to 39 CFR part 20 to reflect these changes.

Stanley F. Mires,

Attorney, Federal Compliance.

[FR Doc. 2017–22748 Filed 10–20–17; 8:45 am]

BILLING CODE 7710–12–P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 648

[Docket No. 151215999–6960–02]

RIN 0648–XF774

Fisheries of the Northeastern United States; Atlantic Herring Fishery; Adjustment to the Atlantic Herring Management Area 1A Annual Catch Limit

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Temporary rule; inseason adjustment.

SUMMARY: NMFS is adjusting the 2017 fishing year annual catch limit for Atlantic Herring Management Area 1A due to an underharvest in the New Brunswick weir fishery. This action is necessary to comply with the 2016–2018 specifications and management measures for the Atlantic Herring Fishery Management.

DATES: Effective October 24, 2017, through December 31, 2017.

FOR FURTHER INFORMATION CONTACT: Daniel Luers, Fishery Management Specialist, 978–282–8457, Fax 978–281–9135.

SUPPLEMENTARY INFORMATION: Regulations governing the Atlantic herring fishery are found at 50 CFR part 648. The regulations require annual specification of the overfishing limit, acceptable biological catch (ABC), annual catch limit (ACL), optimum yield (OY), domestic harvest and processing, U.S. at-sea processing, border transfer, and sub-annual catch limits (sub-ACL) for each management area. The 2017 Domestic Annual Harvest was set as 104,800 metric tons (mt); an additional 9,384 mt was added to the sub-ACLs for the four herring management areas collectively from an underharvest during the 2015 fishing year, and 3 percent of herring catch was set aside for research in the 2016–2018 specifications (81 FR 75731, November 1, 2016). The ACL for the 2017 fishing